

Consultation comments on policy HE12 – Registered historic parks and gardens

- Support - 11
- Neither support of object - 3
- Object - 2

The changes to the supporting text and the Local Plan policies have not only been informed by the responses to the Regulation 18 consultation but they have also taken on board any additional feedback that has come out of discussions/meetings with statutory consultees and members in order to improve the clarity and understanding of the contents of the Local Plan.

Comments in support of policy HE12 – registered parks and gardens		
Respondent number	Comment	Officer comment
ANON-KSAR-NK49-Q	I would like to emphasise that consultation should take place with the Hampshire Gardens Trust at the earliest stage in any proposal. I particularly support the clause in HE12 that a Conservation and Management plan should be provided and adhered to.	Comments noted and support welcomed. Recommended response: no change
ANON-KSAR-N8MP-M	[This response should be read in conjunction with the full copies of the 'North Whiteley Representations to the Winchester Local Plan Regulation 18 representations, which includes the relevant figures and appendices, with tables correctly formatted] Paragraph 189 of the Framework seeks to conserve and enhance the historic environment and sets out that heritage assets are an irreplaceable resource that should be conserved so they can be enjoyed for their contribution to the quality of life or existing and future generations. Winchester has a rich and diverse historic environment that provides a valuable contribution to its identity and culture. Strategic Policy HE1 confirms the Plan will protect the district's designated and non-designated heritage assets in	Comments noted and support welcomed. Recommended response: no change

	<p>accordance with the Framework and Policies HE2-HE14 set out the approach through which this will be achieved.</p> <p>Crest Nicholson is broadly supportive of the aims of these Policies and notes the development proposal for land in the North Whiteley MDA is not located in close proximity to any designated or non-designated heritage assets and the allocation of further growth in this location will therefore reduce development pressure on the district's historic environment.</p>	
<p>BHLF-KSAR-N8ZJ-U</p>	<p>Policy HE12 seeks to protect registered historic parks and gardens. Whilst the principle of the policy is supported, it should have an additional criterion which states that where a previously designated historic park and garden has deteriorated or has become fragmented, then justification for development thereof should be provided through Heritage Assessment which should demonstrate that the heritage asset is no longer existing in its protected state. With such justification, the Council would allow the re-use of the site.</p>	<p>Comments noted</p> <p>Paragraph 8.38 in the Local Plan supporting text of HE12 sets out what we are trying to achieve with this policy: 'Local planning authorities are encouraged to protect registered parks and gardens and battlefields when preparing development plans and when determining planning applications.' (page 213). The protection of registered parks and gardens and battlefields is the priority and therefore this proposed change would be not supportive of this aim.</p> <p>Recommended response: no change</p>

Comments which neither support nor object to policy HE12 – registered parks and gardens

Respondent number	Comment	Officer comment
ANON-KSAR-NKXV-R	<p>The policy is fine but it offers no protection for important but non designated parks and gardens. The introduction for the policy 8.38 seems to suggest that these non designated heritage parks & gardens warrant some protection but the policy doesn't do that. There is a conflict between the introduction and the policy itself.</p>	<p>Comments noted</p> <p>For non-designated heritage assets, as this is not a formal designation and is only something the Council would recognise during the determination of a planning application, it is not possible to provide such a list.</p> <p>Recommended response: no change</p>
BHLF-KSAR-N8B3-C	<p>We note that Policy HE12 acknowledges that “proposals which accord with the Development Plan will be permitted provided it does not result in any significant unacceptable harm or loss to the historic significance or distinctive character and appearance of a Registered Historic Park and Garden (as identified on National, Local Registers or the Hampshire Gardens Trust Register of Parks, Gardens and Green Spaces) or results in the loss or deterioration of associated designated heritage assets.”</p> <p>We also acknowledge at i. that “where development impacts on any of the above, consideration should be given to the provision of a positive Conservation Strategy and Management Plan”.</p> <p>For us, this is an important acknowledgment that development can often have some impacts, but those impacts can be mitigated to ensure that, overall, that the development is positive.</p> <p>In our view, Site CU39, with its mature landscaped edges and size can be developed in a way that provides planning contributions to help secure the future and long term significance of the Fairthorne Manor grounds, including elements of restoration.</p>	<p>Comments noted</p> <p>Recommended response: no change</p>

<p>BHLF-KSAR-N868-5</p>	<p>We note that Policy HE12 acknowledges that “proposals which accord with the Development Plan will be permitted provided it does not result in any significant unacceptable harm or loss to the historic significance or distinctive character and appearance of a Registered Historic Park and Garden (as identified on National, Local Registers or the Hampshire Gardens Trust Register of Parks, Gardens and Green Spaces) or results in the loss or deterioration of associated designated heritage assets.”</p> <p>We also acknowledge at i. that “where development impacts on any of the above, consideration should be given to the provision of a positive Conservation Strategy and Management Plan”.</p> <p>For us, this is an important acknowledgment that development can often have some impacts, but those impacts can be mitigated to ensure that, overall, that the development is positive.</p> <p>In our view, Site BW12, with its mature landscaped edges and size can be developed in a way that helps secure the future and long term significance of the Bishop’s Waltham Palace ruins.</p>	<p>Comments noted and support welcomed</p>
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<p>Comments which object to policy HE12 – registered parks and gardens</p>		
<p>Respondent number</p>	<p>Comment</p>	<p>Officer comment</p>
<p>ANON-KSAR-NKJ1-5</p>	<p>Winchester College objects to policy HE12 which as worded applies equally to historic parks and gardens on the Historic England national register and those on the local list maintained by the Hampshire Gardens Trust. A distinction between sites on the two registers should be made to recognise those historic parks and gardens of national importance and those of local interest only.</p>	<p>Comments noted</p> <p>All planning decisions are required to consider the significance of any heritage asset, with decisions made on a</p>

		<p>proportionate basis. Policy HE12 does not alter or change this requirement.</p> <p>Recommended response: no change</p>
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Comments which didn't answer whether they support, object or neither support or object to policy HE12 – registered parks and gardens		
Respondent number	Comment	Officer comment
<p>BHLF-KSAR-N8BQ-A Historic England Link here</p>	<p>Policy HE12 - comment We believe the wording of this policy could be clearer to support its implementation. The wording does not quite make sense with reference to loss of “appearance” so we suggest simplifying that line by omitting appearance.</p> <p>Also, we advise making clearer the distinction between the national register of historic parks and gardens and any local registers – the latter are not a subset of the former. We assume the Trust’s Register is a type of ‘Local Register’ being referenced.</p> <p>We note there is an IIA recommendation that “Policy HE12 could be strengthened to refer to the need to ensure appropriate consideration is given to effects relating to the settings of Registered Historic Parks and Gardens” and mention that here in case the Council has yet to consider this.</p> <p>Changes to policy text outlined below: Proposals which accords with the Development Plan will be permitted provided they it do does not result in any significant unacceptable harm to or loss of to the historic significance or distinctive character</p>	<p>Comments noted and welcomed</p> <p>Agree to suggested changes and policy altered accordingly to wording of policy which can be seen here:</p> <p>New text = bold Removed text = strikethrough</p>

~~and appearance~~ of a Registered Historic Parks and Gardens (as identified on National, Local Registers **(including the or the** Hampshire Gardens Trust Register of Parks, Gardens and Green Spaces) or results in the loss or deterioration of associated designated heritage assets **(in accordance with policy HE3)**.

- i. Where development impacts on any of the above, consideration should be given to the provision of a positive Conservation Strategy and Management Plan which takes account of:
- ii. **Heritage** Historic significance;
- iii. Funding to manage and maintain the features;
- iv. Changes in use of the site or the need to meet planning, engineering or security requirements;
- v. Sensitive treatment of boundaries, land use and tree cover, new planting, buildings, structures and features;
- vi. Lakes, water courses and other related features; and
- vii. Best conservation practice, with use of local craftsmen and skilled workers where possible.

Supporting information changes

Para 8.35 - comment

There are more than 11 RPGs nationally. We know this is not what is meant.

Changes:

There are currently 11 parks and gardens **in the Winchester district** on the National Heritage List for England (NHLE, this list is maintained by Historic England). These are designated heritage assets. There are also a number of parks and garden on a list maintained by the Hampshire Gardens Trust. Parks and gardens found on the list maintained by Hampshire Gardens Trust (and not

also listed on the NHLE) are considered to be non-designated heritage assets.

Para 8.37 – comment, minor correction

Changes:

Registered Parks and Gardens can be in a range of different ownerships. The city council is responsible for a number of public parks and English Heritage and the National Trust also manage a number of historic parks and gardens in the district. Most other historic parks and gardens are either privately owned or in trust, and many of these are open to the public. This includes Registered Historic Parks **and** Gardens and Green Spaces on Hampshire Garden's Trust website.

Para 8.36 - object

Local planning authorities are required to protect designated heritage assets; it is not optional

8.38

Changes:

Local planning authorities are ~~encouraged~~ **required** to protect **designated heritage assets in plan-making and development management, and this includes** registered parks and gardens and battlefields ~~when preparing development plans and when determining planning applications.~~ However, many parks and gardens are not registered but nevertheless contribute to local significance. Their future therefore needs to be carefully considered and they may be considered as non-designated heritage assets and they may be added to a local list, if one is produced.

	Recommendations	Officer response
Comments from SA/HRA	Policy HE12 could be strengthened to refer to the need to ensure appropriate consideration is given to effects relating to the settings of Registered Historic Parks and Gardens.	The wording of Policy HE12 already includes 'unacceptable harm or loss to the historic significance or distinctive character' – this would include its setting.

Amendments to Policy HE12

Amendment to supporting text

8.35

There are currently 11 parks and gardens **in the Winchester district** on the National Heritage List for England (NHLE, this list is maintained by Historic England). These are designated heritage assets. There are also a number of parks and garden on a list maintained by the Hampshire Gardens Trust. Parks and gardens found on the list maintained by Hampshire Gardens Trust (and not also listed on the NHLE) are considered to be non-designated heritage assets.

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Amendments to policy HE12

Proposals which accords with the Development Plan will be permitted provided ~~they it do does~~ not result in ~~any significant~~ unacceptable harm ~~to~~ or loss ~~of to~~ the historic significance or distinctive character and appearance of a Registered Historic Parks and Gardens (as identified on National, Local Registers **(including the or the Hampshire Gardens Trust Register of Parks, Gardens and Green Spaces)** or results in the loss or deterioration of associated designated heritage assets **(in accordance with policy HE3)**.

- i. Where development impacts on any of the above, consideration should be given to the provision of a positive Conservation Strategy and Management Plan which takes account of:
- ii. **Heritage** Historic significance;
- iii. Funding to manage and maintain the features;
- iv. Changes in use of the site or the need to meet planning, engineering or security requirements;
- v. Sensitive treatment of boundaries, land use and tree cover, new planting, buildings, structures and features;
- vi. Lakes, water courses and other related features; and
- vii. Best conservation practice, with use of local craftsmen and skilled workers where possible.